

Company: Southern California Gas Company (U 904 G)
Proceeding: 2019 General Rate Case
Application: A.17-10-____
Exhibit: SCG-14

SOCALGAS

DIRECT TESTIMONY OF MARIA T. MARTINEZ

(PIPELINE INTEGRITY FOR TRANSMISSION AND DISTRIBUTION)

October 6, 2017

**BEFORE THE PUBLIC UTILITIES COMMISSION
OF THE STATE OF CALIFORNIA**



TABLE OF CONTENTS

I.	INTRODUCTION.....	1
A.	Summary of Pipeline Integrity Costs and Activities	1
B.	Summary of Safety- and Risk Assessment Mitigation Phase (RAMP)-Related Costs	4
C.	Summary of Aliso-Related Costs	6
D.	Organization of Testimony	7
II.	RISK ASSESSMENT MITIGATION PHASE AND SAFETY CULTURE	8
A.	RAMP	8
B.	Safety Culture	11
III.	NON-SHARED COSTS	13
A.	Transmission Integrity Management Program Activities.....	13
1.	Description of Costs and Underlying Activities	13
2.	Forecast Method.....	18
3.	Cost Drivers	19
B.	Distribution Integrity Management Program Activities	20
1.	Description of Costs and Underlying Activities	20
2.	Forecast Method.....	27
3.	Cost Drivers	27
IV.	SHARED COSTS	28
V.	CAPITAL COSTS.....	28
A.	Transmission Integrity Management Program (Budget Codes 312 and 276)	29
1.	Description of Costs and Underlying Activities	29
2.	Forecast Method.....	30
3.	Cost Drivers	31
B.	Distribution Integrity Management Program (Budget Code 277).....	31
1.	Description of Costs and Underlying Activities	31
2.	Forecast Method.....	31
3.	Cost Drivers	32
VI.	CONCLUSION.....	32
VII.	WITNESS QUALIFICATIONS	33

LIST OF ACRONYMS

LIST OF APPENDICES

APPENDIX A – Glossary of Applications

SUMMARY

TIMP & DIMP (In 2016 \$)			
	2016 Adjusted-Recorded (000s)	TY 2019 Estimated (000s)	Change (000s)
Total Non-Shared Services	74,393	82,710	8,317
Total Shared Services (Incurred)	1,265	3,290	2,025
Total O&M	75,658	86,000	10,342

TIMP & DIMP (In 2016 \$)			
	2017 (\$000)	2018 (\$000)	2019 (\$000)
Total CAPITAL	125,184	125,184	215,000

- Southern California Gas Company’s (SoCalGas or the Company) Transmission Integrity Management Program (TIMP) and Distribution Integrity Management Program (DIMP) are founded upon a commitment to provide safe, clean, and reliable service at reasonable rates through a process of continual safety enhancement by proactively identifying, evaluating, and reducing pipeline integrity risks for transmission and distribution pipelines.
- Through the TIMP, per 49 Code of Federal Regulations (C.F.R.) § 192,¹ Subpart O, SoCalGas is federally mandated to identify threats to transmission pipelines in High Consequence Areas (HCAs), determine the risk posed by these threats, schedule prescribed assessments to evaluate these threats, collect information about the condition of the pipelines, take actions to minimize applicable threat and integrity concerns to reduce the risk of a pipeline failure, and report findings to regulators.
 - The funding level requested for the TIMP is to meet the requirements of 49 C.F.R. § 192, Subpart O.
- Through the DIMP, under 49 C.F.R. § 192, Subpart P, SoCalGas is federally mandated to: collect information about its distribution pipelines; identify additional information needed and provide a plan for gaining that information over time;

¹ Transportation of Natural and Other Gas By Pipeline: Minimum Federal Safety Standards, 49 C.F.R. § 192 *et seq.*

identify and assess applicable threats to its distribution system; evaluate and rank risks to the distribution system; determine and implement measures designed to reduce the risks from failure of its gas distribution pipeline and evaluate the effectiveness of those measures; develop and implement a process for periodic review and refinement of the program; and report findings to regulators.

- The funding level requested for the DIMP is to meet the requirements of 49 C.F.R. § 192, Subpart P.
- Major operations and maintenance (O&M) efforts, such as SoCalGas' Sewer Lateral Inspections Project (SLIP), are required to reduce overall system risk through proactive, preventative and remediation activities in DIMP.
- The numbers of assessment and mitigation activities planned under TIMP and DIMP vary from year to year. For TIMP, this is primarily based on the timing and intervals of prior assessments. Therefore, a zero-based forecast is used to more accurately reflect activities anticipated to occur during the General Rate Case (GRC) cycle.

**SOCALGAS DIRECT TESTIMONY OF MARIA T. MARTINEZ
(PIPELINE INTEGRITY FOR TRANSMISSION AND DISTRIBUTION)**

I. INTRODUCTION

A. Summary of Pipeline Integrity Costs and Activities

I sponsor the Test Year (TY) 2019 forecasts for O&M costs for non-shared and shared services and the capital costs for forecast years 2017, 2018, and 2019 associated with the Pipeline Integrity programs for Transmission and Distribution for SoCalGas. Table MTM-1 summarizes my sponsored costs.

**Table MTM-1
Southern California Gas Company
Test Year 2019 Summary of Total Costs**

TIMP & DIMP (In 2016 \$)	2016 Adjusted-Recorded (000s)	TY 2019 Estimated (000s)	Change (000s)
Total Non-Shared Services	74,393	82,710	8,317
Total Shared Services (Incurred)	1,265	3,290	2,025
Total O&M	75,658	86,000	10,342

TIMP & DIMP (In 2016 \$)	Estimated 2017	Estimated 2018	Estimated 2019
Total CAPITAL	125,184	125,184	215,000

SoCalGas is founded upon a commitment to provide safe, clean, and reliable service at reasonable rates through a process of continual safety enhancement by proactively identifying, evaluating, and reducing pipeline integrity risks for transmission and distribution pipelines. This commitment requires SoCalGas to execute on the TIMP and DIMP to continually reduce the overall system risk through prescriptive assessments on transmission pipelines as required by Subpart O; and identify and implement, projects, programs, or other activities above and beyond general maintenance as required by Subpart P. Specifically, the activities discussed herein:

- maintain and enhance safety;
- are consistent with local, state, and federal regulatory and legislative requirements;

- 1 • maintain overall system integrity and reliability; and
- 2 • support SoCalGas' commitment to mitigate risks associated with hazards to
- 3 customer/public safety, infrastructure integrity, and system reliability.

4 This testimony discusses non-shared and shared expenses in support of functions for the
5 TIMP and DIMP. In addition to this testimony, please also refer to my workpapers, Exhibits
6 SCG-14-WP (O&M) and SCG-14-CWP (Capital) for additional information on the activities
7 described here.

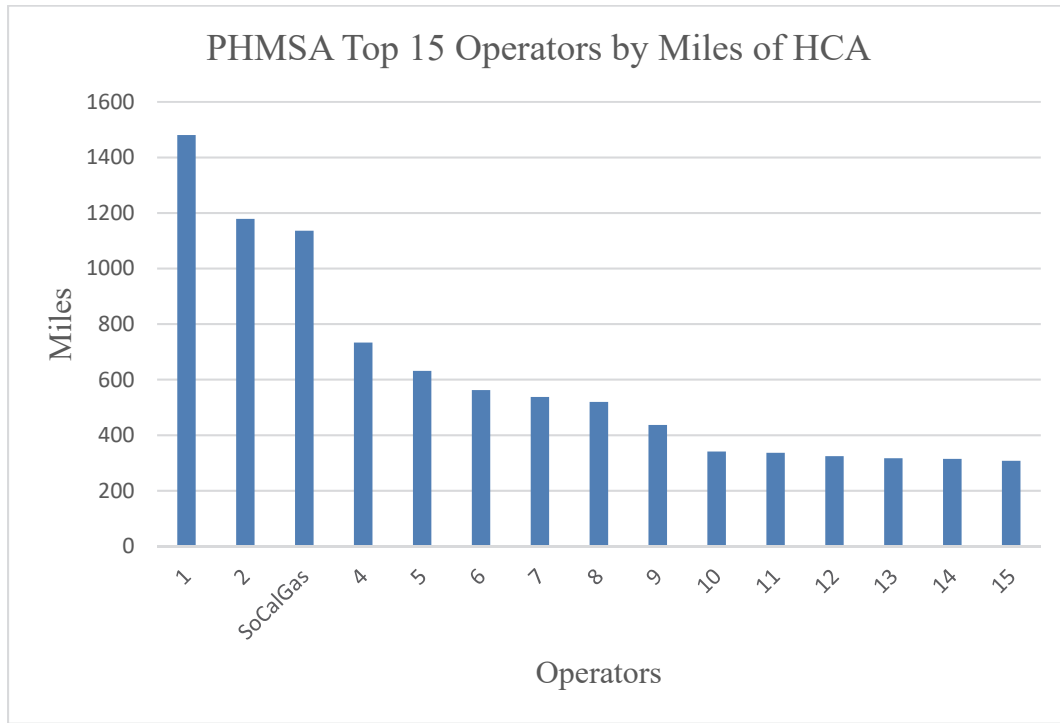
8 The Pipeline Integrity for Transmission and Distribution organization is responsible for
9 implementing and managing the requirements set forth in 49 C.F.R. § 192, Subpart O – Gas
10 Transmission Pipeline Integrity Management, and Subpart P – Gas Distribution Integrity
11 Management. Under Subpart O, SoCalGas is required to continually identify threats to its
12 pipelines in HCAs, determine the risk posed by these threats, schedule and track assessments to
13 address threats, conduct an appropriate assessment in a prescribed timeline, collect information
14 about the condition of the pipelines, take actions to minimize applicable threats and integrity
15 concerns to reduce the risk of a pipeline failure, and report findings to regulators.

16 SoCalGas is also the third largest transmission operator in HCA miles, with
17 approximately 1,136 miles out of 3,455 miles of pipelines defined as transmission by the United
18 States Department of Transportation (DOT). SoCalGas' unique size and location of operations
19 has a direct and significant bearing on overall costs to comply with federal TIMP requirements.

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**Figure MTM-1
PHMSA Top 15 Operators by Miles of HCA**



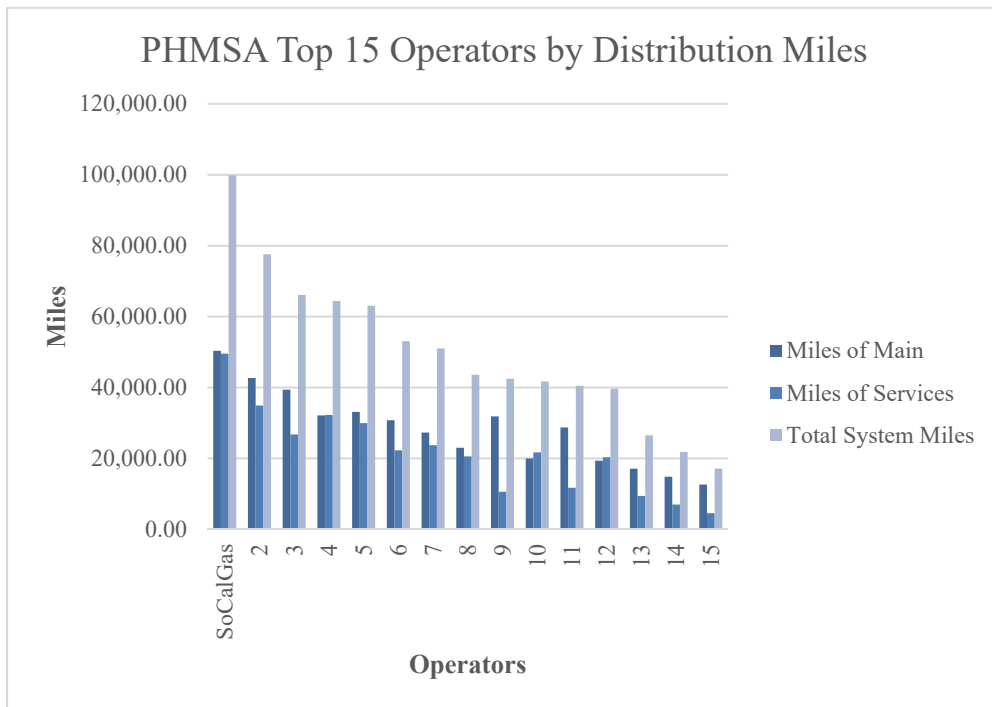
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4 SoCalGas' TIMP is designed to meet these objectives by continually reviewing,
5 assessing, and remediating pipelines operating in HCAs and non-HCAs. These activities are
6 required to remain in compliance with federal regulations, and provide safe, clean, and reliable
7 service to its customers at reasonable rates. Although TIMP regulations currently only require
8 baseline assessments of transmission pipelines operated in HCAs, in an effort to further enhance
9 the safety and reliability of the system, SoCalGas expanded its program to include assessments
10 of non-HCA pipelines that are contiguous to or near HCA pipelines on a case-by-case basis.

11 Under 49 C.F.R. § 192, Subpart P, operators of gas distribution pipelines operators are
12 required to collect information about its distribution pipelines, identify additional information
13 needed and provide a plan for gaining that information over time, identify and assess applicable
14 threats to its distribution system, evaluate and rank risks to the distribution system, determine
15 and implement measures designed to reduce the risks from failure of its gas distribution pipeline
16 and evaluate the effectiveness of those measures, develop and implement a process for periodic
17 review and refinement of the program, and report findings to regulators. In contrast to the TIMP,
18 DIMP focuses on the entire distribution system, not only pipelines operated in HCAs, since
19 distribution pipelines are largely in developed, more-populated areas to deliver gas to those

1 populations. SoCalGas is the largest gas distribution operator in the nation, with 99,872 miles of
 2 interconnected gas mains and services. SoCalGas’ unique size and location of operations has a
 3 direct and significant bearing on overall costs to comply with federal DIMP requirements.
 4 SoCalGas’ DIMP is designed to meet these objectives to remain in compliance with federal
 5 regulations and to promote safety and reliability to its customers at reasonable rates.

6 **Figure MTM-2**
 7 **PHMSA Top 15 Operators by Distribution Miles**



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 10 **B. Summary of Safety- and Risk Assessment Mitigation Phase (RAMP)-Related**
 11 **Costs**

12 My testimony includes costs to mitigate High-Pressure Pipeline and Medium-Pressure
 13 Pipeline risks primarily associated with public and employee safety, system reliability,
 14 regulatory and legislative compliance, and pipeline system integrity. Specific risks, mitigating
 15 measures, and associated costs are further discussed in Section II of my testimony. All of the
 16 costs supported in my testimony are driven by activities described in SoCalGas and San Diego
 17 Gas & Electric Company’s (SDG&E’s) November 30, 2016 Risk Assessment Mitigation Phase

(RAMP) Report.² The RAMP Report presented an assessment of the key safety risks of SoCalGas and proposed plans for mitigating those risks. As discussed in the Risk Management testimony chapters of Diana Day and Jamie York (Exhibit SCG-02/SDG&E-02, Chapters 1 and 3, respectively), the costs of risk mitigation projects and programs were translated from that RAMP Report into the individual witness areas.

In the course of preparing my GRC forecasts, I continued to evaluate the scope, schedule, resource requirements, and synergies of RAMP-related projects and programs. Therefore, the final representation of RAMP costs may differ from the ranges shown in the original RAMP Report. Table MTM-2 provides a summary of the RAMP-related costs supported by my testimony by RAMP risk:

Table MTM-2
Southern California Gas Company
Summary of RAMP-Related Costs (O&M and Capital)

TIMP & DIMP (In 2016 \$)			
RAMP Risk Chapter	2016 Embedded Base Costs (000s)	TY 2019 Estimated Incremental (000s)	Total (000s)
SCG-4 Catastrophic Damage Involving High-Pressure Pipeline Failure	41,654	2,697	44,351
SCG-8 Records Management	3,290	0	3,290
SCG-10 Catastrophic Damage Involving Medium-Pressure Pipeline Failure	32,739	5,620	38,359
Total O&M	77,683	8,317	86,000
TIMP & DIMP (In 2016 \$)			
RAMP Risk Chapter	2017 Estimated RAMP Total (000s)	2018 Estimated RAMP Total (000s)	2019 Estimated RAMP Total (000s)
SCG-4 Catastrophic Damage Involving High-Pressure Pipeline Failure	45,401	47,101	147,646
SCG-8 Records Management	9,600	6,500	6,500
SCG-10 Catastrophic Damage Involving Medium-Pressure Pipeline Failure	70,183	71,583	60,854
Total Capital	125,184	125,184	215,000

² I.16-10-015/I.16-10-016 Risk Assessment and Mitigation Phase Report of San Diego Gas & Electric Company and Southern California Gas Company, November 30, 2016. Please also refer to Exhibit SCG-02/SDG&E-02, Chapter 1 (Diana Day) for more details regarding the utilities' RAMP Report.

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2 **C. Summary of Aliso-Related Costs**

3 In compliance with D.16-06-054,³ the Aliso Incident Expenditure Requirements
4 testimony of Andrew Steinberg (Exhibit SCG-12) describes the process undertaken so the TY
5 2019 forecasts do not include the additional costs from the Aliso Canyon Storage Facility gas
6 leak incident (Aliso Incident), and demonstrates that the itemized recorded costs are removed
7 from the historical information used by the impacted GRC witnesses.

8 As a result of removing historical costs related to the Aliso Incident from Pipeline
9 Integrity for Transmission and Distribution adjusted recorded data, and in tandem with the
10 forecasting method(s) employed and described herein, additional costs of the Aliso Incident
11 response are not included as a component of my TY 2019 funding request. Historical Pipeline
12 Integrity for Transmission and Distribution costs that are related to the Aliso Incident are
13 removed as adjustments in my workpapers, Ex. SCG-14-WP, and also identified in Table
14 MTM-3.

15 **Table MTM-3**
16 **Southern California Gas Company**
17 **Summary of Excluded Aliso-Related Costs**

Workpaper	2015 Adjustment (000s)	2016 Adjustment (000s)	Total (000s)
2TD000.000, TIMP	0	-150	-150
Total Non-Shared	0	-150	-150
Total Shared Services	0	0	0
Total O&M	0	-150	-150

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³ D.16-06-054, at 332 (Ordering Paragraph (OP) 12) and 324 (Conclusion of Law 75).

1 **D. Organization of Testimony**

2 My testimony is organized as follows:

- 3 • Introduction
- 4 ○ Summary of Pipeline Integrity Costs and Activities
- 5 ○ Summary of Safety- and Risk Assessment Mitigation Phase (RAMP)-Related
- 6 Costs
- 7 ○ Summary of Aliso-Related Costs
- 8 • Risk Assessment Mitigation Phase and Safety Culture
- 9 ○ RAMP
- 10 ○ Safety Culture
- 11 • Non-Shared Costs
- 12 ○ Transmission Integrity Management Program Activities
- 13 ○ Distribution Integrity Management Program Activities
- 14 • Shared Costs
- 15 • Capital Costs
- 16 ○ Transmission Integrity Management Program (Budget Code (BC) 312 and
- 17 276)
- 18 ○ Distribution Integrity Management Program (BC 277)
- 19 • Conclusion

20 My testimony also references the testimony of several other witnesses, either in support

21 of their testimony or as referential support for mine. Those witnesses are Gina Orozco-Mejia

22 (Exhibit SCG-04, Gas Distribution), Ms. Day and Ms. York (Ex. SCG-02/SDG&E-02, Chapter

23 1: Risk Management and Policy and Chapter 3: RAMP to GRC Integration, respectively), Omar

24 Rivera (Exhibit SCG-05, Gas System Integrity), Mr. Steinberg (Exhibit SCG-12), James

25 Vanderhye (Exhibit SCG-34/SDG&E-32, Shared Services & Shared Assets Billing,

26 Segmentation, & Capital Reassignments), Rae Marie Yu (Exhibit SCG-42, Regulatory

27 Accounts), and Ms. York (Exhibit SCG-45/SDG&E-44, Compliance).

1 **II. RISK ASSESSMENT MITIGATION PHASE AND SAFETY CULTURE**

2 **A. RAMP**

3 The RAMP risks represented and supported as part of this testimony are “Catastrophic
 4 Damage Involving High-Pressure Failure,” “Catastrophic Damage Involving Medium-Pressure
 5 Pipeline Failure,” and “Records Management.”

6 As illustrated in Tables MTM-4, MTM-5, and MTM-6, part of our requested funds is
 7 linked to mitigating top safety risks that have been identified in SoCalGas’ RAMP Report.

8 **Table MTM-4**
 9 **Southern California Gas Company**
 10 **RAMP Risks Summary**

RAMP Risk	Description
SCG-4 Catastrophic Damage Involving High-Pressure Pipeline Failure	This risk relates to the potential public safety and property impacts that may result from the failure of high-pressure pipelines (greater than 60 pounds per square inch (psi)).
SCG-8 Records Management	This risk relates to the use of inaccurate or incomplete information that could result in the failure to construct, operate, and maintain SoCalGas’ pipeline system safely or to satisfy regulatory compliance requirements.
SCG-10 Catastrophic Damage Involving Medium-Pressure Pipeline Failure	This risk relates to the public safety and property impacts that can result from failure of medium-pressure pipelines (60 psi and less).

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 12 **Table MTM-5**
 13 **Southern California Gas Company**
 14 **RAMP O&M Summary Breakdown of Costs**

TIMP & DIMP O&M (In 2016 \$)			
SCG-4 Catastrophic Damage Involving High-Pressure Pipeline Failure	2016 Embedded Base Costs (000s)	TY2019 Estimated Incremental (000s)	Total (000s)
2TD000.000, TIMP	41,654	2,697	44,351
Total	41,654	2,697	44,351
SCG-8 Records Management	2016 Embedded	TY2019 Estimated	Total (000s)

	Base Costs (000s)	Incremental (000s)	
2TD000.000, TIMP	3,290	0	3,290
Total	3,290	0	3,290
SCG-10 Catastrophic Damage Involving Medium-Pressure Pipeline Failure	2016 Embedded Base Costs (000s)	TY2019 Estimated Incremental (000s)	Total (000s)
2TD000.001, DIMP	32,739	5,620	38,359
Total	32,739	5,620	38,359

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**Table MTM-6
Southern California Gas Company
RAMP Capital Summary Breakdown of Costs**

TIMP & DIMP Capital (In 2016 \$)			
SCG-4 Catastrophic Damage Involving High- Pressure Pipeline Failure	2017 Estimated RAMP Total (000s)	2018 Estimated RAMP Total (000s)	2019 Estimated RAMP Total (000s)
002760.001, RAMP - Base BC 276 is TIMP Capital	5,080	5,080	5,080
002770.003, RAMP - Incremental BC 277 is for DIMP DREAMS and GIPP	0	0	96,346
P03120.001, RAMP - Base BC 312 is Base TIMP	40,321	42,021	46,220
Total	45,401	47,101	147,646
SCG-8 Records Management	2017 Estimated RAMP Total (000s)	2018 Estimated RAMP Total (000s)	2019 Estimated RAMP Total (000s)
002770.002, RAMP - Incremental DIMP Gas Distribution enhancement IT	4,200	2,800	0
002770.004, RAMP - Incremental DIMP Gas Distribution enhancement IT	0	0	2,800
P03120.002, RAMP - Incremental TIMP Gas High Pressure Enhancement IT	5,400	3,700	0
P03120.003, RAMP - Incremental TIMP Gas High Pressure Enhancement IT	0	0	3,700
Total	9,600	6,500	6,500
SCG-10 Catastrophic Damage Involving Medium-Pressure Pipeline Failure	2017 Estimated	2018 Estimated	2019 Estimated

	RAMP Total (000s)	RAMP Total (000s)	RAMP Total (000s)
002770.001, RAMP - Base BC 277 is for DIMP DREAMS and GIPP	70,183	71,583	60,854
Total	70,183	71,583	60,854

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The TIMP and DIMP are relatively new federal code requirements that go above and beyond routine maintenance activities by monitoring and remediating risk on the pipeline system with the goal of reducing overall risk. As further discussed in later sections, the TIMP manages this risk reduction through the execution of assessments and remediation of transmission pipelines in populated areas on a reoccurring set schedule. The DIMP manages this risk reduction by implementing targeted activities, programs, or projects that provide an extra layer of monitoring, assessment, or proactive remediation. For instance, through the SLIP, SoCalGas is proactively inspecting gas services for points of intrusion into house sewer lines. Should an intrusion be found, the service is remediated, which mitigates the potential of an incident due to a homeowner or plumber attempting to clear a house sewer line when a clog is present. In addition, as part of RAMP, replacement projects of early vintage plastic and steel are proposed and further expanded upon within this testimony. In the California Public Utilities Commission’s (CPUC or Commission) Safety and Enforcement Division (SED) report on our RAMP, SED recommended that SoCalGas/SDG&E consider applying dynamic segmentation analysis on their pipeline system. In the RAMP, the companies used the enterprise risk management process to evaluate risks across the companies, which is a broader perspective that does not dive into the details of how specific mitigation activities are prioritized. See Ex. SCG-02/SDG&E-02/Day, Chapter 1. At a programmatic-level, dynamic segmentation is already being applied as a part of our early vintage replacement program analysis where we assess individual pipeline segments and relatively rank them by evaluating pipeline segment performance. This type of analysis helps us look at specific mitigation activities and how to prioritize our work. For the replacement of the early vintage steel (bare steel), a wholesale replacement of the bare steel main population regardless of pipe performance was considered as part of RAMP, and following that assessment, the scope was tailored to address base steel pipelines with a history of poor performance. As part of the replacement, the performance of the bare steel main will be monitored to determine if and when adjustment to the replacement rate is warranted.

1 **B. Safety Culture**

2 SoCalGas’ longstanding commitment to safety focuses on three primary areas:
3 (1) employee/contractor safety, (2) customer/public safety, and (3) the safety of our gas delivery
4 systems. This safety focus is embedded in what we do and is the foundation for who we are –
5 from initial employee training, to the installation, operation and maintenance of our utility
6 infrastructure, and to our commitment to provide safe, clean, and reliable service to our
7 customers.

8 SoCalGas regularly assesses its safety culture and encourages two-way communication
9 between employees and management as a means of identifying and managing safety risks. In
10 addition to the reporting of pipeline and occupational safety incidents, there are multiple methods
11 for employees to report close calls/near misses. At SoCalGas, safety is a core value so we
12 provide all employees with the training necessary to safely perform their job responsibilities.
13 SoCalGas takes an integrated approach to pipeline integrity and safety, beginning with the design
14 and construction of facilities and followed by continual evaluation and improvement of operation
15 and maintenance activities, public communication and awareness, emergency response, safety
16 programs and practices, the implementation of new technologies, defined procurement processes
17 that facilitate materials traceability, and a workplace that encourages continual open and
18 informal discussion of safety-related issues.

19 The DIMP and TIMP programs at SoCalGas are compliance-driven efforts designed to
20 create a safe and reliable natural gas supply and delivery system by maintaining the gas system
21 integrity. The programs also create and reinforce a safety culture within SoCalGas and the
22 communities we serve. The processes that we have developed to fulfill the compliance
23 requirements of TIMP and DIMP integrate several characteristics that are consistent with a
24 safety culture. For example, the TIMP and DIMP include a management of change (MOC)
25 process that promotes communication, transparency, training, and sustainability by
26 understanding the impact of the change, the changes required to the program, and
27 communication/training requirements to reinforce the change and validate understanding.

28 The TIMP and DIMP programs are founded upon the commitment to provide safe, clean,
29 and reliable service at reasonable rates through a process of continual evaluation and reduction of
30 risks to transmission pipelines and a process of continual safety enhancements by proactively
31 identifying and reducing pipeline integrity risks for distribution pipelines. Both DIMP and TIMP

1 programs, together, have over 190 allocated resources within an organization where roles and
2 responsibilities are the successful fulfillment of our commitment to safety and reliability
3 compliance. To date, TIMP has inspected, remediated, and validated the safety of over 2,200
4 miles of transmission pipelines using in-line inspection (ILI) technology in both HCA and Non-
5 HCAs. Within TIMP, when an area requires remediation or immediate attention based on
6 assessment results, prompt action is taken for the safety of public and personnel working on the
7 pipeline, which may include pressure reduction or removing pipelines from service until a repair
8 can be completed.

9 Additional elements of a safety culture illustrated by the DIMP and TIMP programs are
10 their use of data, continual improvement, and risk identification to drive the budget and spending
11 decisions of SoCalGas. The process starts with identifying the specific assets and the risks
12 associated with those assets. Data and data analysis are used to evaluate those risks and develop
13 mitigation strategies to address the impact and/or frequency of the risk. For example, as part of
14 DIMP, the threat of excavation damage has been identified as a risk that requires additional
15 mitigation strategies to address the frequency of the risk. To address this threat, the Damage
16 Prevention advisors has been created, which is discussed in further detail later in my testimony.
17 In many cases, SoCalGas is evaluating existing mitigation programs and efforts for opportunities
18 for improvement. Finally, the mitigation strategies result in infrastructure-related budget
19 requests as part of the corporate budget decision process.

20 At the core of the TIMP and DIMP is safety, as these programs provide an opportunity to
21 continually assess risk on the system and proactively identify areas of improvements. The
22 programs are central to safety metrics, which track the compliance and accountability of each
23 activity, project, or program implemented by TIMP and DIMP. For DIMP, these safety metrics
24 track the accountability of each activity; for example, the SLIP monitors the number of services
25 cleared through records review or field inspection. Once the service is cleared through either
26 records review or field inspection, the overall risk on the system is lowered; therefore, measuring
27 the project's progress and timeline is critical to achieve a risk reduction for the entire distribution
28 system. In addition, the metrics allow for adjustment in resources for each of the projects so that
29 the safety objectives can be achieved. These safety metrics are developed by management and
30 understood by the employees supporting TIMP and DIMP. These safety metrics are further
31 discussed herein to demonstrate progress and performance, and as part of the GRC

1 Accountability Report included in Ms. York’s Compliance testimony (Ex. SCG-45/SDG&E-
2 44).⁴

3 **III. NON-SHARED COSTS**

4 Table SCG-MTM-7 summarizes the total non-shared O&M forecasts for the listed cost
5 categories.

6 **Table MTM-7**
7 **Southern California Gas Company**
8 **Non-Shared O&M Summary of Costs**

TIMP & DIMP (In 2016 \$)			
Categories of Management	2016 Adjusted-Recorded (000s)	TY 2019 Estimated (000s)	Change (000s)
A. TIMP	41,654	44,351	2,697
B. DIMP	32,739	38,359	5,620
Total Non-Shared Services	74,393	82,710	8,317

9
10 **A. Transmission Integrity Management Program Activities**

11 **1. Description of Costs and Underlying Activities**

12 To comply with 49 C.F.R. § 192, Subpart O – Gas Transmission Pipeline Integrity
13 Management, SoCalGas is required to continually identify threats to transmission pipelines
14 located in HCAs, determine the risk posed by these threats, schedule and track assessments to
15 address threats within prescribed timelines, collect information about the condition of the
16 pipelines, take actions to minimize applicable threats and integrity concerns to reduce the risk of
17 a pipeline failure, and report findings to regulators.

18 The activities prescribed by Subpart O are primarily implemented and managed by the
19 TIMP team. The team is composed of engineers, project managers, technical advisors, project
20 specialists, and other employees with varying degrees of responsibility. The various activities
21 are categorized into the following seven topic areas of discussion to demonstrate the
22 reasonableness of the labor and non-labor costs associated with Subpart O compliance:

- 23 • Threat Identification and Risk Assessment;
- 24 • Baseline Assessment Plan;

⁴ The GRC Accountability Report as described in D.16-06-054 at 331-32 (OP 11).

- 1 • Assessment;
- 2 • Remediation;
- 3 • Additional Preventative and Mitigative Measures;
- 4 • Geographic Information System (GIS); and
- 5 • Auditing and Reporting.

6 These costs support SoCalGas' goals of operating the system safely and with excellence
7 by continually assessing, mitigating, and reducing system risk.

8 The costs of implementing TIMP will be balanced and recorded in a regulatory balancing
9 account, the Transmission Integrity Management Program Balancing Account (TIMPBA), as
10 described by Ms. Yu (Ex. SCG-42). Should the balance in the TIMPBA exceed the forecast due
11 to unanticipated activities, such as remediation of a pipeline in an environmentally sensitive or
12 difficult to access area, expansion of assessments beyond HCAs to further enhance public safety,
13 augmentation of existing pipelines to enable the use of ILI technology to assess pipeline
14 integrity, or enhancement of data management practices, recovery of account balances above
15 authorized levels could be requested through an advice letter, as described by Ms. Yu (Ex. SCG-
16 42).

17 Threat Identification and Risk Assessment: An operator is required to perform threat
18 identification and risk assessment of its transmission pipelines per Subpart O. Threat
19 identification and risk assessment are considered the starting point in SoCalGas' TIMP
20 implementation process. SoCalGas uses a prescriptive approach for threat identification, which
21 includes the nine categories of threats described in American Society of Mechanical Engineers
22 (ASME) Standard B31.8S: External Corrosion; Internal Corrosion; Stress Corrosion Cracking;
23 Manufacturing; Construction; Equipment; Third Party; Incorrect Operations; and Weather
24 Related and Outside Force. All pipelines operated in HCAs are evaluated for each threat
25 category. A risk assessment of the HCA pipelines and identified threats is done through a
26 relative assessment. The relative assessment integrates relevant threats, industry data, and
27 Company experience to prioritize HCA pipeline segments for baseline and continual
28 reassessment.

29 Assessment Plan: Once the pipeline threats are identified, a risk assessment is
30 completed, and the HCA pipelines are prioritized, an Assessment Plan is created and maintained
31 to manage the scheduling and due dates for all assessments. In some instances, multiple

1 assessment methods for the same pipeline section may be necessary, depending on the threats
2 that need to be evaluated. For example, if external and internal corrosion are both identified as a
3 threat to a pipeline, this may require concurrent completion of External Corrosion Direct
4 Assessment (ECDA) and Internal Corrosion Direct Assessment (ICDA). The allowable methods
5 prescribed by the DOT Pipeline and Hazardous Material Safety Administration (PHMSA) that
6 may be used for inspecting (assessing) an HCA pipeline are: ILI, Pressure Testing, Direct
7 Assessment, and Other Technology.⁵

8 Assessments: The assessment methods primarily employed by SoCalGas are ILI,
9 Pressure Testing, External Corrosion Direct Assessment, and Internal Corrosion Direct
10 Assessment. The assessment process includes reviewing and gathering historical data, collecting
11 pipeline samples (in some instances), completing the assessment, and evaluating the results of
12 the assessment. Selection of an assessment method may vary, but these common assessment
13 methods are generally described below:

- 14 • ILI: The ILI method utilizes specialized inspection tools that travel inside the
15 pipeline. SoCalGas plans to complete 21 ILI assessments in 2019. ILI tools are often
16 referred to as “smart pigs.” Smart pigs come in a variety of types and sizes with
17 different measurement capabilities that assist in collecting information about the
18 pipeline. This specialized tool requires that the pipeline be configured to
19 accommodate its passage. As this technology did not exist when many pipelines were
20 constructed, the use of this assessment method often requires pipeline segments to be
21 modified or retrofitted to allow passage of the tool. Retrofits include the replacement
22 of valves, removal of certain bends and any other obstruction for passage, as well as
23 the addition of facilities to insert and remove the tool. Once the pipeline is retrofitted
24 to allow passage of the smart pig, a series of pigs are passed through the pipeline to
25 clean out and collect information about the pipeline. Since the ILI tools are generally
26 run for the length of the pipeline, the benefit is that the assessment provides
27 information for both HCA and non-HCA transmission pipeline segments. Using ILI,

⁵ See 49 C.F.R. § 192.921(a). As reflected in the workpapers supporting my testimony, SoCalGas currently anticipates utilizing ILI and ECDA assessment methods during the GRC cycle. The method used to assess pipeline integrity could change based on a change in threat identification.

1 SoCalGas has been able to inspect approximately 1,380 miles of non-HCA
2 transmission pipelines since the inception of the program.

- 3 • Pressure Test: Pressure testing is a method that uses a hydraulic approach by filling
4 the pipeline, usually with water, at a pressure greater than the maximum allowable
5 operating pressure (MAOP) of the pipeline for a fixed period of time. In certain
6 circumstances, the pipeline may be temporarily removed from service post-
7 construction, pressure-tested, and then returned to service. If a leak occurs during the
8 pressure test, the leak is investigated and remediated prior to continuing or
9 completing a pressure test.
- 10 • ECDA: ECDA is a process that proactively seeks to identify external corrosion
11 defects before they grow to a size that can affect the integrity of the inspected
12 pipeline. SoCalGas plans to complete 20 assessments using ECDA in 2019.
13 Additional detail supporting this work is provided in my workpapers, Ex. SCG-14-
14 WP. The ECDA process requires integration of operating data and the completion of
15 above-ground surveys. This information is used to identify and define the severity of
16 coating faults, diminished cathodic protection (CP), and areas where corrosion may
17 have occurred or may be occurring. Once these areas are identified, excavation of
18 prioritized sites for pipe surface evaluations to validate or re-rank the identified areas
19 is completed. ECDA is labor-intensive and, depending on the location of the
20 excavations, the cost can be significant.
- 21 • ICDA: ICDA is a process that assesses and predicts areas where internal corrosion is
22 likely to occur. The process incorporates operating data, elevation profile, flow
23 modeling, and inclination angle analysis. This information is used to identify
24 potential low spots where liquids are most likely to accumulate and where internal
25 corrosion may have occurred or may be occurring. Once these areas are identified,
26 excavation of sites validate if internal corrosion exists at the selected sites. ICDA is
27 labor-intensive and, depending on the results of the detailed examination, a
28 significant increase in the number of excavations may be required.

29 Remediation: The remediation of a pipeline can occur at different stages depending on
30 the assessment method selected. For an assessment completed using ILI, the remediation occurs
31 after the assessment is complete and the results of the ILI are provided by the vendor. The

1 vendor report provides an overall assessment of the pipeline and possible areas of concern. The
2 identified areas of concern can vary greatly from assessment to assessment. These areas may
3 include locations where corrosion has occurred or is occurring, as evidenced by indications
4 collected during the inspection. Once these areas are identified, sites are prioritized for pipe
5 surface evaluations to validate or re-rank the identified areas. Remediation through repair or
6 reconditioning of the pipeline coating is completed at the time of excavation. A repair can
7 include a pipe replacement, welded steel sleeve repair, or grinding of the defect. ILI anomalies
8 are classified as immediate, scheduled, or monitored, with immediate anomalies being the most
9 severe and requiring immediate action in terms of repair and pressure reductions, as prescribed
10 under 49 C.F.R. § 192.933 and ASME B31.8, based on data analysis and evaluation.

11 An ECDA assessment is complete once the areas identified using the various survey
12 results are excavated and reviewed. In the case of ECDA, the remediation through repair or
13 reconditioning of the pipeline occurs in parallel to the assessment being completed. A repair can
14 include a pipe replacement, welded steel sleeve repair, or grinding of the defect.

15 For a pressure test assessment, the remediation of the pipeline occurs as a result of a
16 failed pressure test, and the remediation would need to be completed to continue testing the
17 pipeline. A pressure test cannot be successfully conducted until all remediation work is
18 completed.

19 Additional Preventative and Mitigative Measures: After the excavations are performed
20 and the assessment is complete, the data is analyzed to determine the need for preventative and
21 mitigative measures and to establish the reassessment interval for the pipeline, up to a maximum
22 of seven years. Preventative and mitigative measures are developed based on the requirements
23 of 49 C.F.R. § 192.935(a). When appropriate, the consideration of additional measures for
24 pipeline segments with similar operating conditions will be undertaken for both HCA and non-
25 HCA pipelines.⁶ For 2019, preventative and mitigative measures include the addition of
26 rectifiers, monitoring probes, and additional surveys along the pipelines.

⁶ See, e.g., 49 C.F.R. § 192.917(e)(5): “*Corrosion.* If an operator identifies corrosion on a covered pipeline segment that could adversely affect the integrity of the line (-conditions specified in § 192.933), the operator must evaluate and remediate, as necessary, all pipeline segments (both covered and non-covered) with similar material coating and environmental characteristics. An operator must establish a schedule for evaluating and remediating, as necessary, the similar segments that is consistent with the operator’s established operating and maintenance procedures under part 192 for testing and repair.”

1 GIS: A GIS is a computer system designed to capture, store, manipulate, analyze,
2 manage, and present all types of geographical data. GIS can be thought of as a system that
3 provides spatial data entry, management, retrieval, analysis, and visualization functions.
4 SoCalGas currently manages two GIS, one for medium-pressure pipelines operating at 60 psi or
5 less, and one for high-pressure pipelines operating at greater than 60 psi.⁷ In my testimony, the
6 GIS used to manage high-pressure pipelines is referred to as the High-Pressure Pipeline Database
7 (HPPD) and the GIS used to manage medium-pressure pipelines is referred to as the Enterprise
8 GIS (eGIS). The HPPD is at the core of all TIMP activities and houses and maintains the data
9 collected for transmission pipelines during the pre-assessment process, during the various
10 assessments, and remediation efforts completed as part of TIMP. Maintenance of the HPPD is
11 required to continuously reflect changes in the pipeline system based on new construction,
12 replacements, abandonments, or re-conditioning of pipelines for not only TIMP-related projects,
13 but also for all company-wide projects to holistically analyze the entire transmission pipeline
14 system. Various tool sets (applications) used within the HPPD allow for the analysis and
15 determination of HCAs, relative risk evaluation of the transmission system, and the creation of
16 Assessment Plans.

17 Auditing and Reporting: On an annual basis, relevant integrity data regarding overall
18 program measures and threat-specific measures is gathered and reported per 49 C.F.R. § 192.945
19 and ASME/ANSI B31.8S-2004, Section 9.4 to PHMSA with copies provided to the CPUC. The
20 following examples are overall program measures that are reported on an annual basis in Form
21 PHMSA F 7100.2-1 Annual Report for Calendar Year (reporting year) Natural and Other Gas
22 Transmission and Gathering Pipeline Systems:

- 23 • Number of total system miles existing as of the end of the reporting period;
- 24 • Number of total miles inspected during the reporting period;
- 25 • Number of total HCA miles covered by the Integrity Management Program, as of the
26 end of the reporting period; and
- 27 • Number of HCA miles inspected via Integrity Management Program assessments
28 during the reporting period.

29 **2. Forecast Method**

⁷ Mr. Rivera (Ex. SCG-05) explains that SoCalGas is beginning to synchronize these two systems.

1 The forecast method developed for this cost category is zero based. Reliance on a three-
2 or five-year average to develop cost forecasts would not be appropriate, because the historic
3 average does not reflect anticipated changes in scope from year to year. For example, the 2019
4 GRC request for TIMP is lower than the 2016 GRC request based on the change in project
5 scopes, which further validates the use of a zero-based forecast. The transmission pipeline
6 assessments in HCAs are completed at a maximum of every seven years, so each year the
7 number and type of assessments that need to be completed changes. A three-year (or four-year)
8 GRC cycle only represents a small window of the seven-year TIMP cycle and would not
9 appropriately forecast anticipated cost. A zero-based method is most appropriate because the
10 costs directly correlate to the number of assessments conducted each year. Results from
11 assessments coupled with the regulatory requirements for reassessment intervals establish the
12 reassessment plan (timeline) for pipelines, which cannot be extended.⁸ The forecast
13 methodology is fundamentally rooted on average unit cost, as described in greater detail in my
14 workpapers, Ex. SCG-14-WP.

15 3. Cost Drivers

16 The cost drivers behind this forecast include both labor and non-labor components. The
17 cost drivers for labor are the Program Management teams required to provide direction,
18 guidance, and oversight to meet compliance and program requirements, as well as supplemental
19 contracted non-labor for process improvement, process guidance, and peak activity level support.
20 The cost drivers are based on the number of assessments (ILI, Direct Assessment, or Pressure
21 Test), repairs, and mitigation activities to achieve compliance. Anticipated cost drivers that
22 cannot currently be defined with specificity relate to PHMSA's issuance of the Notice of
23 Proposed Rulemaking (NPRM) for Natural Gas Transmission Pipelines,⁹ which include, but are
24 not limited to, the Integrity Verification Process (IVP), the introduction of a "Moderate
25 Consequence Area" (MCAs), and enhancements to records requirements.

⁸ See 49 C.F.R. § 192.939 (establishing express requirements for determining the reassessment interval for covered pipelines, and stipulating that "the maximum reassessment interval by an allowable reassessment method is seven years.").

⁹ See NPRM, 81 Fed. Reg. 20721 (Apr. 8, 2016), available at <https://www.regulations.gov/document?D=PHMSA-2011-0023-0118>. See also <https://phmsa.dot.gov/pipeline/phmsa-proposes-new-safety-regulations-for-natural-gas-transmission-pipelines>.

1 **B. Distribution Integrity Management Program Activities**

2 **1. Description of Costs and Underlying Activities**

3 These activities are to comply with 49 C.F.R. § 192, Subpart P – Gas Distribution
4 Pipeline Integrity Management. PHMSA established DIMP requirements to enhance pipeline
5 safety by having operators identify and reduce pipeline integrity risks for distribution pipelines,
6 as required under the Pipeline Integrity, Protection, Enforcement and Safety Act of 2006.¹⁰ This
7 cost will be balanced and recorded in the Post-2011 Distribution Integrity Management Program
8 Balancing Account (DIMPBA), as described by Ms. Yu (Ex. SCG-42). Should the balance in
9 the DIMPBA exceed the forecast due to unanticipated activities, based on continual threat and
10 risk analysis, recovery of account balances above authorized levels could be requested through
11 an advice letter, as described by Ms. Yu (Ex. SCG-42).

12 These activities are primarily implemented and managed by the DIMP team. The team is
13 composed of engineers, project managers, technical advisors, project specialists, and other
14 employees with varying degrees of responsibility. This cost supports the Company’s goals of
15 operating the system safely and with excellence by continually assessing, mitigating, and
16 reducing overall system risk. The following topics and activities are discussed in additional
17 detail below to demonstrate the reasonableness of the labor and non-labor cost forecasts:

- 18 • System Knowledge;
- 19 • Threat Identification and Risk Analysis;
- 20 • Programs/Projects and Activities to Address Risk;
- 21 • GIS; and
- 22 • Compliance, Auditing, and Reporting.

23 System Knowledge: System knowledge is developed from reasonably available
24 information and is attained through an understanding of system attributes such as design,

¹⁰ See PHMSA Gas Distribution Integrity Management Program: FAQs, Section B: General DIMP Questions, No. B.1.1 Why did PHMSA mandate integrity management requirements for distribution pipeline systems? (“The Pipeline Integrity, Protection, Enforcement, and Safety Act of 2006 (PIPES) mandated that PHMSA prescribe minimum standards for integrity management programs for distribution pipelines. The law provided for PHMSA to require operators of distribution pipelines to continually identify and assess risks on their distribution lines, to remediate conditions that present a potential threat to pipeline integrity, and to monitor program effectiveness. Instead of imposing additional prescriptive requirements for integrity management, PHMSA concluded that a requirement for operator-specific programs to manage pipeline system integrity would be more effective. . .”).

1 materials, and construction methods, pipeline condition, past and present operations and
2 maintenance, local environmental factors, and failure data (e.g., leaks). Data collection for
3 SoCalGas' 99,872 miles of distribution main and services is an extensive process that is
4 continually being improved upon through targeted research and changes in data capture as
5 needed.

6 Threat Identification and Risk Analysis: Threat is defined as a combination of the
7 "Cause" and the "Facility." The major categories of "Causes" are the eight cause categories
8 listed in 49 C.F.R. § 192.1015(a)(2): Excavation Damage; Other Outside Force Damage;
9 Corrosion; Material or Welds; Equipment Failure; Natural Force Damage; Incorrect Operations;
10 and Other. The top-level facilities are defined as main, service, or above-ground facilities. A
11 risk assessment of the distribution system is done through a relative assessment. The relative
12 assessment integrates several data sets, and considers industry data and Company experience to
13 prioritize programs and activities to address risk.

14 Programs/Projects and Activities to Address Risk (PAAR): These PAAR programs are
15 intended to address risk above and beyond current regulatory requirements (federal and state), as
16 intended by PHMSA. PAARs are implemented through different avenues, depending on the
17 threat being addressed. A holistic view of the entire pipeline distribution system is used when
18 determining a PAAR and its related funding level. In alignment with PHMSA's intent and
19 recognition that a PAAR needs to be operator-specific, SoCalGas develops PAARs that are
20 specific to the SoCalGas system.¹¹

21 Activities can vary from simple changes (such as changing a drop-down selection in a
22 data acquisition application for the improvement of the data being collected) to entire programs
23 and funding through rate case filings (such as the SLIP). As noted above, PHMSA's stated
24 purpose for DIMP is to enhance pipeline safety by having operators identify and reduce pipeline
25 integrity risks specifically for distribution pipelines.¹² Since implementing DIMP, SoCalGas has
26 created several PAARs to help achieve that objective and new PAARs will continue to emerge.
27 While the scope of these PAARs are estimated below, SoCalGas continually evaluates and

¹¹ *Id.*

¹² *Id.* ("PHMSA's regulations in part 192 have contributed to producing an admirable safety record. Nevertheless, incidents continue to occur, some of which involve significant consequences, including death and injury. It is not possible to significantly reduce high consequence pipeline incidents without reducing the likelihood of their occurrence on distribution pipelines.").

1 adapts these PAARs based on results and program findings to adequately mitigate the risk being
2 addressed.

3 The Distribution Riser Inspection Project (DRIP) PAAR addresses the threat of failure of
4 anodeless risers. Anodeless risers are service line components that have shown a propensity to
5 fail before the end of their useful lives. The consequence of this component failing can be
6 significant in that risers are attached to the meter set assembly (MSA), which is usually located
7 next to a residence. The initial program included 2,600,000 anodeless riser units with the
8 potential to be an integrity threat due to premature failure. Since the start of the program in
9 2013, approximately 380,000 have been remediated. The DRIP PAAR forecast for remediation
10 is 180,000 to 190,000 services a year. At the current rate, the DRIP PAAR is anticipated to be
11 completed by 2029.

12 SoCalGas has been involved in research to develop an effective means of mitigating
13 above-ground and ground level corrosion on anodeless risers. This effort has led to the
14 implementation of the epoxy composite wrap, which provides an effective protective barrier for
15 the above-ground section of the riser under the environmental conditions that are typical of riser
16 installations, in lieu of replacement of the riser. SoCalGas' rationale for augmenting the ongoing
17 routine maintenance activities and proactively replacing the coating on the risers is based on
18 PHMSA's requirement that operators go beyond their routine work.¹³ SoCalGas forecasts the
19 capital component under Budget Code 277 – Distribution Integrity Management Program. This
20 capital expenditure is explained in the capital portion of my testimony.

21 The Gas Infrastructure Protection Project (GIPP) PAAR addresses potential third-party
22 vehicular damage associated with above-ground distribution facilities. Since the start of the
23 program in 2011, approximately 400,000 inspections have been completed and over 20,000 sites
24 remediated. The DRIP PAAR forecast for remediation is 4,400 sites a year. To address this
25 threat of vehicular damage to Company facilities, SoCalGas has identified, evaluated, and

¹³ *Id.* at Section C: Subpart P – Gas Distribution Pipeline Integrity Management, No. C.3.4 What is the relationship between an operations & maintenance manual and a DIMP plan? (“An O&M manual contains written procedures describing how operators conduct operations and maintenance activities on their system in accordance with Federal and State pipeline safety regulations. The activities address various threats to a pipeline’s integrity. A DIMP plan is a written integrity management plan which describes the analysis of the operator’s system, provides a relative risk analysis based on threats to the system, and prescribes additional or accelerated actions as needed to address risks identified in the plan.”) (emphasis added).

1 implemented a damage prevention solution that includes a collection of mitigation measures,
2 including: construction of barriers (bollards or block wall); relocation of the facility; or
3 installation of an Excess Flow Valve. This program is responsive to PHMSA guidance
4 indicating that operators should address low frequency, but potentially high consequence, events
5 through the DIMP.¹⁴ SoCalGas forecasts the capital component under Budget Code 277 –
6 Distribution Integrity Management Program. This capital expenditure is explained in the capital
7 portion of my testimony.

8 The SLIP PAAR addresses an issue concerning pipeline damage associated with sewer
9 laterals. The integrity threat comes from the use of trenchless technology during installation of
10 pipelines. Trenchless technology provides a means of installing a pipeline without having to
11 excavate a trench along the entire length of the pipeline. Instead of excavating a trench along the
12 entire length of a pipeline, which can be an infeasible and/or much more costly option, the
13 operator can use advanced boring or directional drilling technology to install the pipeline from a
14 single point of entry. An auger, or drill, is affixed to the tip of the pipeline segment and is used
15 to bore or drill the pipeline through existing terrain.

16 Threats to pipeline integrity can occur during the installation of the pipeline if the auger
17 inadvertently crosses a misplaced sewer line or “lateral” and consequently penetrates, or bores,
18 through all or a portion of the sewer line, creating what is referred to as a “cross bore.” The
19 damage to the sewer lateral can either create an immediate blockage or a blockage that slowly
20 and progressively worsens, depending on the encroachment of the gas pipeline. At some point in
21 time, the cross bore can create sufficient blockage to clog drains so that the sewer line needs to
22 be unplugged. A plumber or the property owner then unknowingly uses a cleanout technology,
23 such as a sewer-line auger, to clean out what is seemingly normal sewer debris and blockage.
24 Following this work, the sewer line appears to be unclogged, but in reality, the sewer-line auger
25 has pierced the gas line. Depending on how extensive the damage caused by the sewer-line
26 auger, the gas line, which has now been breached, will leak gas into the sewer line and
27 elsewhere. This unwanted gas migration can pose significant risks of bodily injury and damage
28 to property.

¹⁴ See PHMSA “Gas Distribution Pipeline Integrity Enforcement Guidance: 49 C.F.R. § 192 – Subpart P,” at 22, available at [https://www.phmsa.dot.gov/staticfiles/PHMSA/DownloadableFiles/Files/Pipeline/DIMP_Enforcement_Guidance\(1_29_2014\).pdf](https://www.phmsa.dot.gov/staticfiles/PHMSA/DownloadableFiles/Files/Pipeline/DIMP_Enforcement_Guidance(1_29_2014).pdf).

1 SLIP addresses the concerns PHMSA expressed under the DIMP regulations that require
2 operators to address identified threats of low frequency, but potentially high consequence
3 events.¹⁵ Since the start of the program in 2010, approximately 2 million services have been
4 reviewed and over 240,000 services inspected in the field. The SLIP PAAR forecast for records
5 review is another 2 million services; the services left to inspect is dependent on the findings of
6 the records review and should be in the vicinity of another 240,000 services based on initial
7 findings. At the current rate, the SLIP PAAR is anticipated to be completed by 2022.

8 The first step in the SLIP requires a comprehensive review of construction documents for
9 pipelines installed using trenchless technology to identify potential areas where cross bores may
10 have occurred. Through this review of records, SoCalGas identifies areas to be inspected and
11 schedules and prioritizes those inspections. If a cross bore (or bores) is identified, the conflict is
12 either repaired on a spot basis, or if appropriate, the pipe segment may be replaced. In addition
13 to identifying and addressing cross bore conflicts, SoCalGas has developed communication plans
14 to proactively educate plumbing contractors, equipment rental companies, and municipalities of
15 this potential issue. SoCalGas forecasts the capital component of this work under Budget Code
16 277 – Distribution Integrity Management Program. This capital expenditure is explained in the
17 capital portion of my testimony.

18 The Damage Prevention Advisor Program (DPAR) will focus its efforts on reducing the
19 number of third-party damages to SoCalGas’ distribution system. DPAR will consist of a staff
20 of employees that will be working in the field to actively communicate the importance of One-
21 Call (811) and safe excavation practices. In addition, the team will assist in damage
22 investigations, and collect information regarding the work practices of excavators.

23 The Vintage Integrity Plastic Plan (VIPP) is a proposed tiered approach based on a
24 foundation of safety and system risk reduction that addresses the threat of 8,200 miles of early
25 vintage plastic, primarily including Aldyl-A. In 2007, PHMSA issued an Advisory Bulletin
26 ADB-07-01, which states that “the number and similarity of plastic pipe accident and non-

¹⁵ See PHMSA Gas Distribution Integrity Management Program: FAQs, Section C: Subpart P – Gas Distribution Pipeline Integrity Management, No. C.4.c.1 What are the key things an operator should be focusing on when developing an effective risk assessment methodology? (“Operators must consider the risks (likelihood as well as the consequences of a failure) that might result from each threat. A potential incident of relatively low likelihood which produces significant consequences may be a higher risk than an incident with somewhat greater likelihood which may not produce major consequences.”).

1 accident failures indicate past standards used to rate the long-term strength of plastic pipe may
2 have overrated the strength and resistance to brittle-like cracking for much of the plastic pipe
3 manufactured and used for gas service from the 1960s through the early 1980s.” The brittle-like
4 cracking characteristic could cause a leak on an early vintage plastic pipeline to grow and release
5 additional natural gas than would normally be released, increasing the risk of natural gas
6 gathering and igniting. Given the potential for a higher release of gas, the first tier of VIPP
7 would focus on increasing the monitoring leak survey for 6,000 miles of early vintage plastic that
8 is currently not on a yearly cycle; there are 2,200 miles already on a yearly cycle, for example,
9 because they are within a business district that requires a yearly leak survey. This increased
10 survey would provide for the opportunity to detect a leak on early vintage plastic prior to an
11 incident occurring. The details of the yearly survey cost starting in 2019 are further discussed by
12 Ms. Orozco-Mejia (Ex. SCG-04). The second tier is targeting the replacement of early vintage
13 plastic manufactured pre-1973. This vintage of plastic exhibits the brittle-like cracking
14 characteristics discussed, but also exhibits a Low Ductile Inner Wall (LDIW) issue that further
15 exacerbates the brittle-like cracking issues since it expedites crack initiation when external loads
16 are applied. This issue in the manufacturing practice has been the main focus of earlier notices
17 issued by the manufacturer DuPont and PHMSA. Therefore, the second tier of VIPP will focus
18 on the wholesale replacement of pre-1973 plastic pipe with a priority given to poor performing
19 segments by utilizing a relative risk model and dynamic segmentation. The final tier of VIPP
20 will leverage the same relative risk model and dynamic segmentation to continue to focus on the
21 replacement of poor performing early vintage plastic for all pre-1986 plastic pipe. Starting in
22 2019, SoCalGas plans to target 78 miles of mains and associated services for replacement above
23 and beyond routine replacements in accordance with DIMP regulations with a 25- to 30-year
24 horizon for wholesale replacement of early vintage plastic. With a 30-year horizon, SoCalGas
25 anticipates continuing to increase the level of replacement over the next 6-8 years while
26 monitoring performance to continually review the benefits and risk reduction accomplished
27 through VIPP through indicators such as leak repair and incident rates related to early vintage
28 plastic. In the early 70s and 80s, SoCalGas proactively took this similar approach with replacing
29 the cast iron pipe within the system, completing the removal in 1993. This contributed to
30 California being one of 21 states that eliminated cast iron from the system. SoCalGas forecasts

1 the capital component under Budget Code 277 – Distribution Integrity Management Program.
2 This capital expenditure is explained in the capital portion of my testimony.

3 The Bare Steel Replacement Plan (BSRP) as presented in RAMP will continue to focus
4 on the replacement of poor performing bare steel. Starting in 2019, SoCalGas plans to target 29
5 miles of mains and associated services and targeted replacement of 2,000 – 4,000 services for
6 replacement above and beyond routine replacements in accordance with DIMP regulations with a
7 25- to 30-year horizon for wholesale replacement of non-state-of-the-art bare steel. With a 30-
8 year horizon, SoCalGas anticipates continuing to increase the level of replacement over the next
9 6-8 years, while monitoring performance to continually review the benefits and risk reduction
10 accomplished through BSRP through indicators such as leak repair and incident rates related to
11 bare steel. The lack of protective coating makes steel a high-risk family of pipe and has been
12 identified by DOT and PHMSA as a family of pipe that should be evaluated for an accelerated
13 replacement program.

14 GIS: The eGIS, as mentioned earlier, houses and maintains pipeline information on all
15 distribution pipelines operating at or below 60 psi and is at the core of all DIMP activities. The
16 HPPD also houses information on high-pressure distribution pipelines operating above 60 psi.
17 Information gathered during the pre-assessment process and field activities is integrated into the
18 HPPD and eGIS. The maintenance of these databases through editing and quality control must
19 continually reflect changes in the pipeline system based on new construction, replacements, and
20 abandonments for not only DIMP-related projects, but also for all company-wide projects, in
21 order to analyze the entire distribution pipeline system and determine programs and activities
22 needed to address risk. Various tool sets (applications) used within the HPPD and eGIS allow
23 for analysis and a relative risk evaluation of the distribution system. These activities are baseline
24 requirements to adequately maintain the HPPD and eGIS. In contrast, the funding requested by
25 Mr. Rivera (Ex. SCG-05) in relation to the HPPD and eGIS is intended to go above and beyond
26 baseline requirements and look for opportunities to integrate these GIS systems with other
27 databases, such as Work Management and Document Management to increase the efficiency of
28 managing pipeline-related records and data analytics.

29 Reporting: On an annual basis, relevant integrity data regarding overall program
30 measures is gathered and reported per 49 C.F.R. §§ 192.1007 and 192.1009. The periodic
31 evaluation of performance metrics provides the opportunity to determine whether actions taken

1 to address threats are effective, or whether different actions are needed. An overall decrease in
2 the number and consequences of pipeline incidents is the goal, but it will take many years of
3 accumulating data to determine with confidence that there is a declining trend. The following
4 overall program measures are reported on an annual basis in Form PHMSA F 7100.1-1 Annual
5 Report for Calendar Year (reporting year) Gas Distribution System:

- 6 • Excavation Damages;
- 7 • Leaks Repaired;
- 8 • Number of Hazardous Leaks Repaired; and
- 9 • Mechanical Fitting Failures.

10 **2. Forecast Method**

11 The forecast method developed for this cost category is zero based. SoCalGas
12 implemented DIMP on August 2, 2011, as mandated by the regulations. The forecast
13 methodology is fundamentally rooted on average unit cost, and described in greater detail in my
14 workpapers, Ex. SCG-14-WP.

15 **3. Cost Drivers**

16 In recent years, incidents in the gas industry, such as the failure that occurred in Saint
17 Paul, Minnesota on February 1, 2010, when a contractor cut a natural gas line while attempting
18 to unclog a sewer pipe, causing an explosion and fire, and the explosion that occurred in
19 Cupertino, California on August 31, 2012, when a plastic pipe (Aldyl-A) failed, damaging a
20 condominium, have validated and reinforced the need for Distribution operators to continue
21 investing in plans such as the SLIP and VIPP previously discussed to address risk on an
22 accelerated scale not typically experienced by the industry before. The VIPP is the main cost
23 driver for the increased cost during this 2019 GRC since the program will continue to ramp-up to
24 address the threat of non-state-of-the-art plastic (Aldyl-A) in a more aggressive manner.

25 The cost drivers behind this forecast include both labor and non-labor components. The
26 cost drivers for labor are the Program Management teams required to provide direction,
27 guidance, and oversight to meet compliance and program requirements, as well as the
28 supplemental contracted non-labor for process improvement, process guidance, and peak activity
29 level support. The cost drivers for the eGIS are based on the hours required to maintain the
30 eGIS, the number of data model changes required to support regulation requirements, and the

1 integration of various databases. The cost drivers for the PAARs discussed above are based on
 2 time required to gather necessary information, integrate and analyze that information, analyze
 3 potential mitigation activities, and implement the selected mitigation approach.

4 **IV. SHARED COSTS**

5 As described by Mr. Vanderhye (Ex. SCG-34/SDG&E-32), shared services are activities
 6 performed by a utility shared services department (*i.e.*, functional area) for the benefit of: (i)
 7 SDG&E or SoCalGas, (ii) Sempra Energy Corporate Center, and/or (iii) any unregulated
 8 subsidiaries. The utility providing shared services allocates and bills incurred costs to the entity
 9 or entities receiving those services. Table MTM-8 summarizes the total shared O&M forecasts
 10 for the listed cost categories below.

11 **Table MTM-8**
 12 **Southern California Gas Company**
 13 **Shared O&M Summary of Costs**

TIMP & DIMP (In 2016 \$)			
Incurred Costs (100% Level)			
Categories of Management	2016 Adjusted-Recorded (000s)	TY 2019 Estimated (000s)	Change (000s)
A. TIMP	967	1,649	682
B. DIMP	298	1,641	1,343
Total Shared Services (Incurred)	1,265	3,290	2,025

14 **V. CAPITAL COSTS**

15 Table SCG-MTM-9 summarizes the total capital forecasts for TIMP and DIMP for 2017,
 16 2018, and 2019.

18 **Table MTM-9**
 19 **Southern California Gas Company**
 20 **Capital Expenditures Summary of Costs**

TIMP & DIMP (In 2016 \$)			
Categories of Management	Estimated 2017	Estimated 2018	Estimated 2019
A. TIMP	50,801	50,801	55,000
B. DIMP	74,383	74,383	160,000
Total	125,184	125,184	215,000

1 **A. Transmission Integrity Management Program (Budget Codes 312 and 276)**

2 **1. Description of Costs and Underlying Activities**

3 Budget Code 312 captures all TIMP-related capital costs for pipelines defined as
4 transmission under DOT regulations and operated by the Gas Transmission organization within
5 SoCalGas. The forecast for this budget code for 2017, 2018, and 2019 is \$50,221, \$50,221, and
6 \$49,500, respectively.

7 Budget Code 276 captures all TIMP-related capital cost for pipelines defined as
8 transmission under DOT regulations and operated by the Gas Distribution organization within
9 SoCalGas. The forecast for this budget code for 2017, 2018, and 2019 is \$5,080, \$5,080, and
10 \$5,500, respectively.

11 As previously discussed, under TIMP regulations, operators of gas transmission pipelines
12 are required to identify the threats to their pipelines, analyze the risks posed by these threats,
13 assess the physical condition of their pipelines, and take actions, where possible, to address
14 potential threats and integrity concerns before pipeline incidents occur. Through the TIMP,
15 SoCalGas continually evaluates the pipeline system and proactively takes action through
16 inspections, replacements, and other remediation activities to improve the safety and reliability
17 of the system. These forecasted capital expenditures support the Company’s core goals of
18 providing safe, clean, and reliable service at reasonable rates.

19 Recent incidents in the gas industry, examples of which are discussed above, have
20 applied an upward pressure on the TIMP to expand inspections beyond HCAs, increase the
21 ability to assess pipelines using ILI, and improve data collection and traceability. As previously
22 noted, SoCalGas has focused on the ability of assessing pipelines using ILI with approximately
23 80% of transmission pipelines operated by SoCalGas in HCAs, and approximately 66% of the
24 entire transmission system able to accommodate ILI tools as of the end of year 2016. ILI
25 pipeline assessments are performed using an internal electronic device that internally traverses
26 the pipeline to collect information that is used to assess the pipeline. Some pipelines were not
27 designed to accommodate these inspection tools, and therefore a retrofit must be performed
28 along the pipeline route to allow sufficient clearance for the tool during inspection. A typical
29 retrofit may include replacing valves with less-restrictive valves that allow inspection devices to
30 traverse internally, insertion of tees with bars, and the change-out of bends and other fittings that
31 may impede the progress of the inspection tool. These retrofit costs are in addition to the

1 installation of the tool launcher and receiver typically installed near the time of inspection. Once
2 the retrofit is completed, the inspection tool is run, followed by excavations to validate the
3 inspection findings and repairs, if needed. Although the cost of retrofitting a pipeline to allow
4 for ILI may be higher than other alternative assessment methods, the information obtained
5 through an ILI about the condition of the pipeline is extensive and can aid in analyzing time-
6 dependent threats such as external and internal corrosion. When possible, multiple pipelines
7 may be combined into a single run and, conversely, a single pipeline may require multiple
8 launcher and receiver points.

9 When it is more economical than retrofitting a pipeline to conduct an ILI assessment to
10 comply with TIMP regulations, a pipeline may be altered or replaced, if the construction can be
11 implemented within the mandated TIMP assessment schedule.

12 These forecasted capital expenditures support the Company's core goals of providing
13 safe, clean, and reliable service at reasonable rates. Through the TIMP, SoCalGas continually
14 evaluates the transmission pipeline system and proactively takes action through inspections,
15 replacements, and other remediation activities to improve the safety and reliability of the system.

16 Actual TIMP capital costs will be balanced and recorded in the TIMPBA, as described by
17 Ms. Yu (Ex. SCG-42). Specific details regarding Budget Codes 312 and 276 may be found in
18 my capital workpapers, Ex. SCG-14-CWP.

19 **2. Forecast Method**

20 The forecast method developed for this cost category is zero based. A zero-based method
21 is most appropriate because the costs directly correlate to the number of assessments conducted
22 each year, which varies from year to year. Results from assessments, coupled with the
23 regulatory requirements for reassessment intervals, establish the reassessment plan (timeline) for
24 pipelines, which cannot be extended.¹⁶

25 Construction cost estimates are based on experience gained working on projects of
26 similar scope in similar settings. The forecast methodology is fundamentally rooted on average
27 unit cost, as described in greater detail in my capital workpapers, Ex. SCG-14-CWP.

¹⁶ See 49 C.F.R. § 192.939 (establishing express requirements for determining the reassessment interval for covered pipelines, and stipulating that "the maximum reassessment interval by an allowable reassessment method is seven years.").

1 **3. Cost Drivers**

2 The underlying cost drivers for Budget Codes 312 and 276 relate to the number of
3 required assessments (ILI, Direct Assessment, and Pressure Test), repairs, and mitigation
4 activities. Documentation of these cost drivers is included my capital workpapers, Ex. SCG-14-
5 CWP.

6 **B. Distribution Integrity Management Program (Budget Code 277)**

7 **1. Description of Costs and Underlying Activities**

8 Budget Code 277 captures the capital costs related to DIMP that may be incurred as a
9 result of PAAR activities. The forecast for this budget code for 2017, 2018, and 2019 is
10 \$74,383, \$74,383, and \$160,000, respectively.

11 As previously discussed, operators of gas distribution pipelines are required to identify,
12 evaluate, risk rank, and mitigate the threats to their pipelines. This forecast is based on the
13 regulatory requirement to replace identified system components at an accelerated rate. The
14 Distribution Risk Evaluation and Monitoring System (DREAMS)¹⁷-driven main and service
15 replacements represent activity that is incremental to routine replacement work and required to
16 maintain system integrity, along with compliance with new DIMP regulatory requirements. The
17 GIPP spending focuses on mitigation activities associated with the threat of vehicular damage.

18 These forecasted capital expenditures support the Company’s goals of providing safe,
19 clean, and reliable service at reasonable rates. Actual DIMP-related capital costs will be
20 balanced and recorded in the Post-2011 DIMPBA, as described by Ms. Yu (Ex. SCG-42).

21 Specific details regarding Budget Code 277 may be found in my capital workpapers, Ex.
22 SCG-14-CWP.

23 **2. Forecast Method**

24 The forecast method developed for this cost category is zero based since the primary
25 driver for cost are activities, projects, or programs that may change or be completed from year to
26 year.

¹⁷ In the DIMP, the DREAMS tool is used to prioritize risk mitigation of early vintage pipeline segments, which provides further prioritization for replacement investments based on a leakage root-cause analysis.

1 **3. Cost Drivers**

2 The cost drivers behind this forecast include both a labor and non-labor component. The
3 cost drivers for the labor component include the Program Management Teams required to
4 provide direction, guidance, and oversight to meet compliance and program requirements, as
5 well as the supplemental contracting non-labor for process improvement, process guidance, and
6 peak activity level support. The underlying cost drivers for the non-labor component relate to
7 the miles of mains and number of services targeted for replacement. Documentation of these
8 cost drivers is provided as a supplemental capital workpaper, Ex. SCG-14-CWP. Recent
9 incidents in the gas industry, examples of which are provided above, have applied an upward
10 pressure for distribution operators to analyze the risks to their distribution systems and
11 implement programs and activities to address risk on an accelerated scale not typically
12 experienced by the industry before. The VIPP is the main cost driver for the increased cost
13 during this 2019 GRC since the program will continue to ramp-up to address the threat of non-
14 state-of-the-art plastic (Aldyl-A) and steel in a more aggressive manner.

15 **VI. CONCLUSION**

16 The funding requested for TIMP and DIMP is reasonable to support the activities
17 outlined and intended to meet the requirements set forth in 49 C.F.R. § 192, Subpart O – Gas
18 Transmission Pipeline Integrity Management and 49 C.F.R. § 192, Subpart P – Gas Distribution
19 Integrity Management. SoCalGas’ TIMP and DIMP are designed to continually identify and
20 assess risks, remediate conditions that present a potential threat to pipeline integrity, monitor
21 program effectiveness, and promote safety and reliability to its customers.

22 This concludes my prepared direct testimony.

1 **VII. WITNESS QUALIFICATIONS**

2 My name is Maria T. Martinez. My business address is 555 W. Fifth Street, Los
3 Angeles, California, 90013. I am employed by SoCalGas as the Pipeline Integrity Director for
4 SoCalGas and SDG&E. In this position, I am responsible for providing centralized program
5 support for Pipeline Integrity for both Transmission and Distribution. To accomplish this
6 responsibility, I manage an organization of over 100 employees with varying degrees of
7 technical expertise.

8 In addition, I possess a broad background in engineering and natural gas pipeline
9 operations with over fifteen years of experience with SoCalGas. I have held numerous positions
10 with increasing responsibilities within Pipeline Integrity and Gas Distribution Operations. I have
11 been responsible for various areas related to Pipeline Integrity such as Data Collection, Risk and
12 Threat, Assessment Planning, and Annual Reporting. I have held my current position as Director
13 of Pipeline Integrity since January 2014.

14 I hold a Bachelor of Science degree in Mechanical Engineering from California State
15 Polytechnic University, Pomona. I hold a California Professional Engineering License in
16 mechanical engineering from the state of California.

17 I have previously testified before the Commission in the previous GRC A.14-11-003
18 (D.16-06-054).

LIST OF ACRONYMS

ACRONYM	DEFINITION
ADB	Advisory Bulletin
ANSI	American National Standards Institute
ASME	American Society of Mechanical Engineers
BC	Budget Code
BSRP	Bare Steel Replacement Plan
C.F.R.	Code of Federal Regulations
CP	Cathodic Protection
CPUC	California Public Utilities Commission
DIMP	Distribution Integrity Management Program
DIMPBA	Distribution Integrity Management Program Balancing Account
DOT	Department of Transportation
DPAR	Damage Prevention Advisor Program
DREAMS	Distribution Risk Evaluation and Monitoring System
DRIP	Distribution Riser Inspection Project
ECDA	External Corrosion Direct Assessment
eGIS	Enterprise Geographic Information System
GIPP	Gas Infrastructure Protection Project
GIS	Geographic Information System
GRC	General Rate Case
HCA	High Consequence Area
HPPD	High-Pressure Pipeline Database
ICDA	Internal Corrosion Direct Assessment
ILI	In-line Inspection
IVP	Integrity Verification Process
LDIW	Low Ductile Inner Wall
MAOP	Maximum Allowable Operating Pressure
MCA	Moderate Consequence Area
MOC	Management of Change
MSA	Meter Set Assembly
NPRM	Notice of Proposed Rulemaking
O&M	Operations and Maintenance
OP	Ordering Paragraph
PAAR	Programs/Projects and Activities to Address Risk
PHMSA	Pipeline and Hazardous Materials Safety Administration
PIPES	Pipeline Integrity, Protection, Enforcement and Safety Act of 2006
psi	pounds per square inch
RAMP	Risk Assessment Mitigation Phase
SDG&E	San Diego Gas & Electric Company
SED	Safety and Enforcement Division
SLIP	Sewer Lateral Inspections Project
SoCalGas	Southern California Gas Company

TIMP	Transmission Integrity Management Program
TIMPBA	Transmission Integrity Management Program Balancing Account
TY	Test Year
VIPP	Vintage Integrity Plastic Plan

APPENDIX A – Glossary of Applications

Application	Description
SAP-PM	System for managing Maintenance and Inspection work in Gas Distribution
ClickScheduling	System for Scheduling and Dispatching Maintenance and Inspection work
ClickMobile	System for electronic delivery of work orders to the field personnel and capturing Maintenance and Inspection results
NBMS	New Business Management System to initiate new business projects
CMS	Construction Management System to plan and reconcile construction work
Data Mart	Tools for storage, analysis and reporting of Maintenance and Inspection results
ARCOS	Automated Resources Call Out System to assemble and track repair utility crews for emergency and after hour work by automating the calling process and complex scheduling, union and business rules.
Maximo	System for managing Maintenance and Inspection work in Gas Transmission and Gas Storage
WOT	Work Order Tracking – Business Process/Work Management system for managing activities in Gas Distribution Technical Services.
MyProjects	Business Process/Work Management system for managing construction projects in Gas Engineering, Gas Transmission, PCM, Pipeline Safety Enhancement Plan (PSEP), and Gas Storage
PDMS	Pipeline Document Management System
DRIP Forms	Electronic forms used for collecting Inspection data related to DRIP
GIPP Forms	Electronic forms used for collecting Inspection data related to GIPP
SLIP	Electronic forms used for collecting Inspection data related to SLIP
DIMP/TIMP Risk Mgmt	Risk calculating application & Risk Score Reporting tool for SCG and SDG&E
GOPS	System for creating weather conditions reports
Lab Analysis	Data collection and approval workflow management system for lab analysis related to determining leaks root causes

IBM Cognos	Reporting system for Maximo, Eccentex, and Visiflow applications
Interlocs	Mobile system for Maximo work order delivery and Inspection Data Collection
OSI/PI	Data historian and Engineering/Operations analysis system for Gas Storage Supervisory Control and Data Acquisition (SCADA) Data
Autosol/AES	Electronic Pressure Monitoring and Alarm System for SCG and SDG&E
DDB	Electronic repository for storage and retrieval of Engineering Design Drawings
DDS	Electronic Design Data Sheet – Engineering Test Pressure Calculator